



# CITY OF GRANTS PASS ANNUAL ACTION PLAN – Program Year 2023

Adopted August 2, 2023



## One Year Action Plan *for* Housing and Community Development

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# EXECUTIVE SUMMARY

## *AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)*

### *1. Introduction*

The City of Grants Pass became an Entitlement Grantee in 2015 and began receiving an annual allocation of Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD) October 1, 2015. As a recipient of CDBG funds, the City is required to prepare a five-year strategic plan that identifies housing and community needs, prioritizes these needs, identifies resources to address needs, and establishes annual goals and objectives to meet the identified needs. This five-year plan is known as the Consolidated Plan (Plan). The purpose of the Plan is to outline a strategy for the City to follow in using CDBG funding to achieve the goal of the CDBG program, “to develop viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities principally for low- and moderate-income persons.”

Both the City’s first and second Consolidated Plans for fiscal years 2015-2019 and 2020-2024 were prepared in accordance with Sections 91.100 through 91.230 of HUD’s Consolidated Plan Final Rule. Over the term of the second five-year Plan, approximately \$1,875,000 is expected to be available, with up to 20% of that amount to be allotted for planning activities and administration of the program. Each year the city is required to prepare an Annual Action Plan (AAP) that outlines the specific program activities to be carried out in meeting the current year’s Plan strategies. The City focuses on partnerships and collaborations to foster successful projects and be able to leverage the CDBG funds addressing the needs for low income and homeless housing, services for special needs and low-income persons, and community and economic development needs.

This document, the AAP, outlines the activities that will be carried out in Program Year (PY) 2023. While the COVID-19 pandemic in 2020 caused many activities to not expend as much of their allocations during PY2020 and PY2021, the city was able to reallocate and reprogram prior years inactive funds to PYs 2020 and 2021 active activities through minor amendments administratively. Most of the funds were allocated for public improvements for a new low-income housing subdivision.

Also in the summer of PY2022, the city took over management of the weatherization activity and combined it with the existing rehabilitation activity. Prior year funds from that activity were reallocated to a new weatherization/rehabilitation activity. This activity is projected to help the low- income homeowners in the community in need of weatherization or rehabilitation on their homes. The city implemented this program by first reaching out to the community offering an open enrollment period to apply and placing applications throughout the community and posting to the city’s webpage. The city received 70 applications within the first month of the open enrollment period. Usage of the prior years funds has been able to help seniors and other low-income homeowners with much needed repairs, thereby allowing

them to live longer in their homes. Year 4 AAP funds will continue to help the community with this program.

2. *Summarize the objectives and outcomes identified in the Plan*

*This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.*

PY2023 AAP includes objectives and outcomes based upon citizen participation, agency consultation, and the needs identified in the 2020-2024 Plan. Below is a summary of the objectives and outcomes.

The City proposes to use PY2023 entitlement funds to meet goals and objectives described below:

- *Affordable Housing Opportunities - Provide Affordable and Decent Housing - Maintain affordable and decent housing for low-and moderate-income individuals*

1. **Weatherization/Energy Efficiency.** The weatherization program was revamped in PY2022 and funds from prior years of the weatherization program were reallocated and reprogrammed through Minor Amendments in June of PY2022. The city implemented a new weatherization/rehabilitation program to help the community in need of weatherization and/or rehabilitation on their homes. The city will combine this program with the rehabilitation program for PY2023 and future program years.
2. **Housing Rehabilitation and ADA improvements.** Provide assistance with housing rehabilitation to owner residential dwellings to include ADA improvements for existing housing stock. Our partner, Rebuilding Together Rogue Valley will continue to provide necessary ADA improvements for seniors and other low-income persons for their homes allowing them to remain longer in their homes. Our other partner, Home Bridging GP, will continue to help rehab and weatherize eligible homeowners with the weatherization/rehabilitation program. CDBG funds are estimated to help at least 10 low- to moderate-income homes. Prior years funds will be used with this activity.
3. **Site acquisition and/or Public Improvements.** Site acquisition and/or public improvements for new affordable housing construction will concentrate on new low-income housing projects as they come available. Other plans for development of housing for the homeless is an ongoing process with the city and community partners.

- *Prevent Homelessness*

1. **Emergency Assistance Payments.** Provide emergency housing assistance to at least 10 households. This is a public service and capped at 15%. Each year due to the 15% cap, the City's partner, UCAN, has expended all their allotment early in each program year. The city will continue to help with this endeavor in PY2023.
2. **Homeless Youth Services.** (Maslow Project). Assist the Maslow Project with funding for services for homeless youth. The Maslow Project serves Grant Pass homeless youth (ages 0-21) and families with intensive, integrated support services. All services are aimed at assisting homeless youth and families in reaching stability and progressing toward self-sufficiency. CDBG funds are estimated to serve approximately 100 homeless, or at risk of becoming homeless, youth and families. Each year due to the 15% cap, Maslow expends all their allotment early in the program year. The city will continue this support in PY2023.
3. **Homeless Youth Shelter Services.** (Hearts with a Mission (HWAM)) Assist HWAM with funding for services for homeless youth at their Transitional Living Program (TLP) shelter giving young adults ages 18-21 a place to live while transitioning from foster care back into the community. The TLP works with the young adults to further their education, seek employment, and learn independent skills allowing them to be self-sufficient. Teaching life skills include budgeting, applying for jobs and apartments, scheduling medical appointments, and communicating with others. CDBG funds are estimated to serve approximately 5 youths. As with other public services, the need far exceeds the allotment and HWAM expends their portion early in the program year. The city will continue to support HWAM in PY2023.
4. **Emergency Food Assistance.** Provide emergency food assistance through a mobile kitchen set up at different locations within the community. The city's partner, St. Vincent de Paul, continues to feed the homeless and those at risk of becoming homeless. CDBG funds are estimated to serve approximately 100 homeless or those at risk of becoming homeless. They expend their small allotment early in the program year. The city will continue to support them during PY2023.
5. **Welcome Home Oregon.** Welcome Home Oregon supports individuals recently released from incarceration with shelter and case management skills to become part of the community. CDBG funds are estimated to serve approximately 10 individuals. The city will continue to support this program in PY2023.

- *Support Non-Housing Community Development - Economic Development*

1. **Micro-Enterprise Assistance.** Provide at least 5 people and 2 businesses with training and support. The Small Business Development Center which implements the Microenterprise activity began offering classes in April 2022 after the pandemic. The city will continue the support of this activity in PY2023.
2. **Youth Training Services.** Provide youth training services to approximately 100 youth with in-person life skills programs. The city's partner, the Boys & Girls Club

of Rogue Valley, continues to provide the life skills and training through their Teen Training program offering a range of programs. The city will continue to support this program in PY2023.

3. **Direct Services for Job Placement and Career Development.** Our partner, 71Five VoTech, continues to offer vocational training for young adults through hands on training and participating local businesses. CDBG funds are estimated to support approximately 25 persons. The city will continue to support this program in PY2023.
4. **Welcome Home Oregon.** Welcome Home Oregon supports individuals recently released from incarceration with shelter and case management skills to become part of the community. Welcome Home Oregon not only provides shelter and case management, but they also provide support for employment and job preparedness. They help the individuals with work ready clothing, work ready IDs, and other employment support. The city will continue to support this program in PY2023.
5. **Public Facilities and Improvements.** Provide rehabilitation and ADA improvements to public facilities and private non-profit public entities within the community. The city continues to support improvements to the city parks and other city public facilities. CDBG funds are estimated to support approximately 3 facilities in PY2023 and the city will continue to support this activity as other public facilities request help.
6. **Neighborhood Blight Remediation.** The city has not created a receivership program, which was the original intent to address this issue. Funds were reallocated from this activity in previous years, and no funds are proposed for this activity in PY2023.

### 3. *Evaluation of past performance*

*This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.*

PY2023 is the City's fourth year of the 2020-2024 Plan as a CDBG entitlement community. As each year progresses the city continues to expand their activities meeting the Plan's goals.

With the success of the public improvements for development of a low-income housing subdivision by Home Bridging GP and Habitat for Humanity, the city will continue to help with housing developments during PY2023. Low-income housing projects are continually being reviewed and discussed with the Housing Advisory Committee and the City Council.

In June 2022, the City reallocated and reprogrammed early years funds from inactive activities to current year active activities through Minor Amendments. This allowed the city to use the funds in a timely manner, thereby avoiding having large amounts of funds remaining at the end of each program year.

Also, the city develops estimates for funding levels for each activity for all five years of each



Plan and uses this as a guideline for which activities perform well and those that do not. While this is not part of the formal Consolidated Plan or Annual Action Plan templates, it provides an outline for the City's 5-year forecasts of funding levels. Together with evaluation of past performance, it is a useful tool for review of each AAP, and it provides guidance to funding partners who propose for more than one year of funding. This was helpful in informing last year's AAP, as well as this year's AAP. Below is a summary of the evaluation that led to changes to funding levels for the PY2023 AAP.

### *Affordable and Decent Housing*

- **Weatherization and Energy Efficiency (UCAN).** Funds were allocated for all five years of the 2015-2019 Plan and the first year of the 2020-2024 Plan. No funds were allocated for PY2021 and only a small amount was allocated for PY2022 with the hopes of having homes to weatherize. However, the facilitator of this program was not able to continue supporting this activity due to limited staff. The city decided in early 2022 to reformulate the program and manage the program in-house and merge it together with the rehabilitation activity. The city implemented a new procedure to apply for the new weatherization/rehabilitation program by preparing an application, posting on the city's webpage and social media, and reaching out to the community with flyers and applications. The city received 70 applications for the program and began procedures implementing the program. As of the date of this AAP, the city, in conjunction with Home Bridging GP, has helped rehab 15 homes. Another partner, Rebuilding Together Rogue Valley, has continued to rehab homes with ADA improvements and other repairs for 10 homes. Since this weatherization activity was inactive for a few years, prior years funds were reallocated to active PY2021 activities through Minor Amendments in June 2022. The city plans to not have a separate weatherization activity but combine it with the rehabilitation activity for PY2023.
- **Housing Rehabilitation (including ADA accessibility).** Funds were allocated for Years 2 through 5 of the 2015-2019 Plan and Year 1, 2 and 3 of the 2020-2024 Plan. This program was originally intended for standard housing rehabilitation for owner-occupied housing. The program was modified early on to also include eligibility for affordable rental housing and to target projects such as ADA accessibility and repair/replacement. However, with the influx of homeowner applications for the new weatherization/rehabilitation program, it was decided to concentrate on homeowner units and not rental dwellings for PY2023. With two new partners the city has been able to expend some prior year funds as well as current year funds on rehab projects. The city combined the weatherization with the rehabilitation activity in early PY2022 and has been successful in rehabilitating 15 homes. The city will continue to support this activity for PY2023.
- **Site Acquisition and/or Public Improvements.** Funds were identified for Years 3-5 of the 2015-2019 Plan and Years 1, 2 and 3 of the 2020-2024 Plan. Early on funds were set aside for public improvements for three parcels owned by Habitat for

Humanity. Since Habitat was not able to develop the land due to high costs of development, another partner in the community, Home Bridging GP, purchased the land and worked with Habitat to begin development of a 22-lot low-income housing subdivision on the parcels. Home Bridging GP approached the city for help with the public improvements and the city's CDBG program was able to use CDBG funds for the public improvements. The public improvements were completed late fall of 2022 and development of the low-income housing began. Previous years unspent CDBG funds from inactive activities was utilized for the public improvements. As more affordable housing projects in the City materialize, the city plans to use CDBG PY2023 funds for those developments.

### *Public Services*

With the 15% cap on Public Services, there continues to be more demand than funding for several public services and needs (emergency housing assistance, homeless youth shelter services, homeless youth services, youth training services and youth vocational training). PY2023 funding allocation allows for funding for these services within the 15% cap. These services are activities under Homelessness/Homelessness Prevention and Non-Housing Community Development.

### *Homelessness / Homelessness Prevention*

- **Emergency Housing Assistance.** (UCAN). Funds were allocated for all five years of the 2015-2019 Plan and Year 1, 2 and 3 of the PY 2020-2024 Plan. Funding levels for each year is capped at 15% and demand remains greater than funds allocated. UCAN assists with helping people stay in their homes with emergency assistance to owners or renters at risk of homelessness on a short time basis. The city will continue to support this activity in PY2023.
- **Homeless Youth Services (operations).** (Hearts with a Mission). CDBG funds were allocated for operations for all prior years with demand exceeding the capped allocation. The shelter was reconfigured to a Transitional Living Program shelter helping youths ages 18-21 with a place to live as they transition from foster care back into the community. The program offers a safe place to shelter while learning everyday life skills and preparing them for entry into the community. HWAM leverages CDBG funds to receive other funding allotments. The city will continue to support this activity in PY2023.
- **Homeless Youth Services (operations).** (Maslow Project). Funds were allocated for operations for all prior years. Demand remains greater than funds allocated. Maslow also leverages the CDBG funds to receive other funding. Maslow offers support for homeless youths and their families with shelter, case management, crisis counseling, transportation and other basics to support a betterment of their situations. The city will continue to support this activity in PY2023.
- **Emergency Food Assistance.** St Vincent de Paul is a faith based non-profit



organization providing support to low-income persons and feeding the homeless in Grants Pass. They provide emergency food assistance through a mobile kitchen set up at different locations within the community. St. Vincent de Paul continues to feed the homeless and those at risk of becoming homeless. The mobile kitchen served 1,350 persons during PY2021 and over 100 persons in PY2022. The city will continue to support this activity in PY2023.

### *Non-Housing Community Development*

- **Micro-Enterprise Assistance.** (Small Business Development Center (SBDC)). Funds were originally allocated for all five years of the 2015-2019 Plan but reduced to match actual utilization. This fund is used, but at a lower level than expected due to the funds being used predominantly to assist only city residents. This program previously used state/small city CDBG funds which assisted both city and county residents. After the city became an entitlement city, county residents were no longer eligible for the program. However, there is an allowable arena for the Urban Growth Boundary (UGB) residents since the city does maintain the UGB area through an Intergovernmental Agreement with the county. Being able to include these UGB residents enhances the use of the CDBG funds. (This micro-enterprise activity is not subject to the 15% service cap, so these funds cannot be reallocated to services which are subject to the cap). RCC was slow to open after the pandemic but has started enrolling individuals offering classes for not only individuals, but businesses in the community. Some prior years funds were reallocated in June 2022 to other active PY2021 activities. The city will continue to support this activity in PY2023.
- **Youth Training Services.** (Boys and Girls Club). Funds were allocated for all five years of the 2015-2019 Plan and Years 1, 2 and 3 of the 2020-2024 Plan. The Boys & Girls Club offers a Teen Training program for young adults to learn about job opportunities, training in various vocational trades, as well as other life skills. Demand is greater than the percentage cap and they expend their funds early in the program year. The city will continue to support this activity in PY2023.
- **Welcome Home Oregon:** Welcome Home Oregon is a comprehensive re-entry program under contract with Josephine County Community Corrections helping individuals' transition from incarceration back into the community. The program helps to increase public safety, reduce jail and prison stays and connect high risk, extremely low-income and homeless individuals to a path of healthy self-sufficiency and out of the criminal justice system. They oversee day to day operations at four transitional houses, one for women and three for men. Nearly all participants are low-income with special needs, including homelessness, mental health issues, addiction, domestic violence and involvement in the criminal justice system. PY2021 realized a new program for them, Permanent Supportive Housing (PSH) which allows a permanent hotel style living for the individuals entering back into the community. There will be an on-site manager and Welcome Home will manage the building. Case managers will be available. CDBG funds will help not only with the operations of the

PSH, but any incidentals for shelter, case management, counseling, job preparations and employment support. The city will continue to support this activity in PY2023.

- **Direct Services for Job Placement and Career Development.** Our partner, 71Five VoTech, continues to offer vocational training for young adults through hands on training and participating local businesses. CDBG funds are estimated to support approximately 25 persons. The city will continue to support this program in PY2023.
- **Public Facilities Improvements:** Demand is high for ADA access and removal of barriers for public and private non-profit entities as well as rehabilitation of existing public facilities within the City. Parks within the City's low- and moderate-income areas are in need of more ADA access as some have fallen into disrepair or never had adequate ADA access. Since some parks are among the oldest in the city, an upgrade to the playground equipment is greatly needed to accommodate those children unable to use ordinary playground infrastructure. The city will continue to support improvements to public facilities within the city for PY2023.
- **Neighborhood Blight Remediation.** This activity is dependent on creation of a receivership program which has not yet occurred. Prior years funds were reallocated to other activities through a Minor Amendment during the 2015-2019 Plan. Since no City program has been created, no funds have been allocated during the 2020-2024 Plan. The City Council has expressed an interest in forming a receivership program as has the City's Housing Advisory Committee and discussion is ongoing. This activity is reviewed each year as it is important to the city to prevent neighborhood blight and improve those areas that have fallen into neglect.

#### *Planning and Administration Activities*

Staff time devoted to CDBG administration is billed to this activity.

The city notes the Assessment of Furthering Fair Housing (AFFH) will be required in the near future once legislation is completed and funds from this category will be used for this activity.

#### *4. Summary of Citizen Participation Process and consultation process*

##### *Summary from citizen participation section of plan.*

When developing the 2015-2019 Plan, the City developed a new Citizen Participation Plan (CPP) to meet the current HUD consolidated plan regulations. With the pandemic in early 2020, the city revised its CPP to address emergency disasters and health pandemics but maintained the essential components of the document. The city followed the CPP in carrying out the process to develop the PY2023 AAP.

The process includes public participation in two phases. The first phase is to obtain public input regarding housing and community development needs and priorities to assist with development of the AAP. The second phase is to obtain public input on the draft AAP. The

city advertised these meetings and opportunities to provide input and help develop the AAP. Outreach included notification to community stakeholders as well as notice of opportunities for citizen participation, described further below, and in the attached Exhibit 1 summarizing the results of the Survey of February through April 2023. Information is also provided below regarding input provided through the public comment period and at public hearings.

The city gathered input on community needs for the PY2023 AAP through:

### **Input on Needs and Priorities:**

- A survey was posted on the City’s webpage February 6 through April 10, 2023
- Public Hearing for Needs and Priorities (April 19, 2023)
  1. Notice in Grants Pass Daily Courier (April 4, 2023)(Exhibit 2)
  2. Notice posted on City’s website, social media, news feed, and calendar
  3. Notice posted in several public locations
- Public Comment (June 7 – July 7, 2023)(Exhibit 3)
- Public Hearing (August 2, 2023)
  1. Notice in Grants Pass Daily Courier (May 23, 2023)(Exhibit 4)
  2. Notice posted on City’s website social media, news feed, and calendar
  3. Notice posted in several public locations

### **Input on Draft AAP:**

- Notice of Public Comment Period (June 7 - July 7, 2023): Notice in Grants Pass Daily Courier (May 23, 2023); Notice posted on City's website; Notice posted in multiple public locations. Additional notification e-mailed to stakeholders and participants and provided as news item on webpage on June 7, 2023.
- Notice of Public Hearing (August 2, 2023): Notice in Grants Pass Daily Courier (May 23, 2023); Notice posted on City's website; Notice posted in multiple public locations. Additional notification e-mailed to stakeholders and participants and provided as news item on webpage on June 7, 2023.

Documents were available for review at the following locations: 1. Grants Pass Community Development Department, 101 NW ‘A’ Street, Room 202, Grants Pass, OR; 2. Grants Pass branch of the Josephine Community Library System, 200 NW ‘C’ Street, Grants Pass OR or on their webpage: <https://josephinelibrary.org/about-the-library/news/> ; 3. Grants Pass website: [www.grantspassoregon.gov/CDBG](http://www.grantspassoregon.gov/CDBG)

### 5. *Summary of Public Comments*

*This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.*

*Needs and Priorities:*

**Individuals and organizations that attended/participated in the April 19, 2023 Needs & Priorities Public Hearing.**

- 1 Grants Pass Staff member
- Dennis Dreher

**Needs Survey:**

A summary of the Survey posted February 6 – April 10, 2023 is attached as Exhibit 1.

*Draft PY2023 AAP:*

Public Comment Period: No comments received during the public comment period

*Draft PY2023 AAP Public Hearing:*

**Individuals and organizations that attended/participated in the August 2, 2023 Draft AAP Public Hearing.**

- 2 Grants Pass Staff members
- Comments: No comments submitted during the public comment portion of the hearing

6. *Summary of comments or views not accepted and the reasons for not accepting them.*

Comments: All comments or views were accepted.

7. *Summary*

The PY2023 AAP outlines the activities the City of Grants Pass will undertake during Year 4 of the 2020-2024 CP to address identified community needs. This is consistent with the current 2020-2024 Plan which states that the City’s effort is to achieve the goals of the CDBG program: “To develop viable urban communities by providing decent housing and a suitable living environment and expanding economic opportunities principally for low- and moderate-income persons.”

As a result of public participation and consultation through the years, the Plan has been amended to address a wider range of activities, and to add new community partners to help address needs. In Year 5 of the 2015-2019 Plan the city added additional activities related to the CARES Act alleviating effects of the 2020 pandemic. Year 1 AAP of the 2020-2024 CP

concentrated mostly on COVID-19 funds from the Year 5 2015-2019 Plan as well as funds for the regular PY2020. Many Year 5 funds carried over to PY2020 as schools and businesses were closed due to the pandemic. PY2020 and PY2021 continued to see expenses from regular and COVID-19 activities. By PY2021 the city had expended all of the coronavirus CDBG funds as well as most of the regular PY2021 funds. In PY2022 the city reallocated and reprogrammed prior years inactive funds to active PY2020, 2021 and 2022 activities, thereby spending down past years inactive funds. The majority of the prior years funds have been funded and drawn down during PY2022.

Public participation, stakeholder outreach, and review of past performance, helped to inform needs and priorities for the PY2023 AAP.

*PR-05 Lead & Responsible Agencies – 91.200(b)*

1. *Agency/entity responsible for preparing/administering the Consolidated Plan*

*Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.*

<b>Agency Role</b>	<b>Name</b>	<b>Department/Agency</b>
CDBG Administrator	GRANTS PASS	Community Development/Finance Department

**Table 1 – Responsible Agencies**

*Narrative (optional)*

The City of Grants Pass is the lead agency for the delivery of the Community Development Block Grant program funding to be delivered through this AAP.

*Consolidated Plan Public Contact Information*

Bradley Clark, Community Development Director  
(541) 450-6060

Anne Ingalls, CDBG Coordinator  
(541) 450-6083

JC Rowley, Finance Director  
(541) 450-6000



## *AP-10 Consultation - 91.100, 91.200(b), 91.215(l)*

### *1. Introduction*

City staff consulted with area service providers through outreach including a 'Needs and Priorities' Survey posted on the city webpage to identify those needs and priorities that could be addressed in PY2023. Outreach was to organizations who served as grantees or subrecipients in current years and prior years. The Survey and additional direct consultation by staff provided an opportunity to clarify and expand on the City's understanding of community needs and funding priorities. Agencies consulted in the development of this AAP are listed in Table 2. This includes community partners consulted in previous years and partners previously proposed for funding in previous years.

*Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))*

The city engages in ongoing consultation with local service providers, community leaders, the public, and other community development partners. Consultation includes contact with area agencies and the City's Advisory Committees. The city also consults with other City departments to identify community development needs. The city conducted specific outreach activities with agencies and community partners in all program years.

Activities to enhance coordination between public and service provider's agencies are ongoing. Specific providers who contributed to identify the needs for the PY2023 AAP include:

- Affordable & Decent Housing: 1: United Community Action Network (UCAN); 2: Housing Advisory Committee; 3: Josephine County Housing; 4: Rebuilding Together Rogue Valley; 5: Home Bridging GP
- Homelessness/Homelessness Prevention: 1: United Community Action Network (UCAN); 2: Maslow Project; 3: Hearts with a Mission; 4: St. Vincent de Paul; 5: Welcome Home Oregon
- Non-Housing Community Development: 1: Small Business Development Center (SBDC); 2: Boys & Girls Club; 3: 71Five VoTech; 4: Welcome Home Oregon

In PY2016, representatives from the City and other organizations began meeting informally to discuss housing issues. This group included housing providers/agencies, UCAN, and CCOs. Out of those meetings came a recommendation to establish a formal Housing Advisory Committee (HAC). The City Council formally established the committee on June 21, 2017, and members were appointed. The committee meets regularly to identify and address housing priorities. The city's new Housing and Neighborhood Specialist is the support staff for this committee. The HAC supported the weatherization/rehabilitation program in PY2022

by selecting a subcommittee to help staff review applications and approve those homes eligible for rehab or weatherization. The city will continue to have the HAC advise with the weatherization/rehabilitation program in PY2023.

Amber Neeck, the city's Housing and Neighborhood Specialist, attends and updates the HAC on housing projects monthly. Ms. Neeck focuses on low-income housing projects in the area and contacts with developers. She is instrumental in updating housing codes both for the city's Comprehensive Plan and the Community Development Code. Ms. Neeck was instrumental in processing the applications for the weatherization/rehabilitation program by overseeing income verification of the applicants.

*Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.*

UCAN is part of the 'Balance of State' Continuum of Care which covers Josephine County. The City and UCAN coordinate and consult regularly with service providers that provide care to Grants Pass homeless and at-risk homeless populations. UCAN is the state and federally recognized community action agency for the region. UCAN administers: Low Income Energy Assistance Program, Emergency Funding for rental assistance, utility bills and Leheap energy assistance, and Supportive Services for Veteran Families services to name a few. The city has worked with UCAN to address needs for emergency housing assistance, energy-efficiency/weatherization, and housing rehabilitation activities, including ADA accessibility. While UCAN has not been active with the weatherization or the rehabilitation activities in the past few years, they are available as a support to the city for those in need of help.

Two organizations who serve homeless youth and their families expanded services into Josephine County in PY2016 (Hearts with a Mission and the Maslow Project). The city has been instrumental in supporting these organizations through the years recognizing their much-needed support in the community helping address the needs of homeless youth and their families. The city has provided CDBG funds each year to these programs and will continue providing CDBG funds in PY2023.

St. Vincent de Paul operates a mobile food kitchen setting up in two or three locations in the community serving food to the homeless and those at-risk of becoming homeless. Year 1, 2 and 3 of the 2020-2024 Plan funds were instrumental in keeping the program operating and funds are set aside for PY2023.

A new partner in PY2021, Rebuilding Together Rogue Valley (RBTRV), provides help to seniors in the community and other eligible low-income persons/families with ADA accessibility within their homes. This allows people to stay longer in their homes and avoid homelessness. RBTRV has been instrumental in rehabilitation of 10 homes in PY2021 and 2022. PY2023 will continue to work with RBTRV helping to keep seniors in their homes and

avoiding homelessness.

Another new partner for PY2022, Home Bridging GP, began assisting with the city’s weatherization/rehabilitation program and completed rehab of 15 homes during PY2022. The city will continue this partnership for PY2023.

As part of long-term planning, the city plans to coordinate funding supporting youth shelters and vocational training.

*Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS*

The City of Grants Pass does not receive ESG funds.

2. *Describe Agencies, groups, organizations, and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities*

1	<b>Agency/Group/Organization</b>	<b>United Community Action Network</b>
	<b>Agency/Group/Organization Type</b>	Services-Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health Services-Education Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Emergency Housing Assistance
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	UCAN is part of the 1,100-community action non-profit and public organizations established under the Economic Opportunity Act of 1964 to fight America's War on Poverty. UCAN of Grants Pass serves both Douglas and Josephine counties with affordable housing, food, Head Start/Early Head Start programs, health insurance and Rx assistance, heat assistance, homeless services, information and referrals, money management, national service programs, tax assistance and transportation services. Consultation with UCAN is ongoing regarding utilization levels for activities. Consultations resulted in identification of adjustments to programs and funding levels for rehab and

		weatherization. UCAN is part of the Housing Advisory Committee.
2	<b>Agency/Group/Organization</b>	<b>Housing Authority of Jackson County</b>
	<b>Agency/Group/Organization Type</b>	PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Housing rehabilitation, site acquisition and public improvements
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Grants Pass has no public housing units. Some of the units are owned and controlled by the PHA, but those units are not classified as public housing per 24 CFR 5.100. The information provided by the agency is captured in the Consolidated Plan. Coordination and consultation will be continued. HAJC has experience building affordable housing, including housing in Grants Pass. Consultations with HAJC are ongoing regarding funding for eligible activities and ready to proceed projects including rehabilitation, site acquisition, and public improvements. HAJC is part of the City's Housing Advisory Committee.
3	<b>Agency/Group/Organization</b>	<b>Josephine Housing and Community Development Council</b>
	<b>Agency/Group/Organization Type</b>	PHA Services - Housing Other government - County
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Rehabilitation
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	JHCDC is the local housing authority in Josephine County. The agency provides rental assistance to low-income families in the county through the HUD Section 8 Housing Choice Voucher program. Consultation and coordination are ongoing. JHCDC is part of the Housing Advisory Committee. Their PHA Plan is reviewed annually for consistency with the Consolidated Plan.
4	<b>Agency/Group/Organization</b>	<b>City of Grants Pass</b>
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the</b>	For the Consolidated Plan, various City departments were consulted to gain insights into employment and economic development needs, infrastructure and public

	<b>anticipated outcomes of the consultation or areas for improved coordination?</b>	facility needs, parks and recreation needs, housing and affordability needs, land use planning. City staff (Planning) are involved in the preparation of the Plan and consult with other City departments and staff. There was prior consultation regarding a receivership program to address blight remediation. Consultation and coordination is ongoing. The City of Grants Pass is the responsible entity for the CDBG program and documents. In addition, the Housing Advisory Committee is now a formal advisory committee to the Grants Pass City Council.
5	<b>Agency/Group/Organization</b>	<b>Small Business Development Center (SBDC)</b>
	<b>Agency/Group/Organization Type</b>	Services-Education Services-Employment Other government - State
	<b>What section of the Plan was addressed by Consultation?</b>	Microenterprise Assistance
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The city consults and coordinates with the SBDC to implement micro-enterprise assistance by providing tuition waivers for training to individuals and local businesses. Consultations with the SBDC are ongoing regarding their use of funds and service levels and needs.
6	<b>Agency/Group/Organization</b>	<b>Boys and Girls Clubs of the Rogue Valley</b>
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Education Non-Profit
	<b>What section of the Plan was addressed by Consultation?</b>	Youth Training Services
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The city works with the Boys and Girls Club's staff to ensure the safety and well-being of the area's youth. It is anticipated that youth will benefit through training services that stress self-sufficiency and the importance of education. Consultation with the Boys and Girls Club is ongoing regarding service levels for the teen training program and other programs.
7	<b>Agency/Group/Organization</b>	<b>Maslow Project</b>
	<b>Agency/Group/Organization Type</b>	Services-Children – Services Homeless Non-Profit
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the</b>	The Maslow Project expanded its services to include Grants Pass and Josephine County. Consultations with Maslow Project are ongoing regarding service levels for homeless youth in the community.



	<b>consultation or areas for improved coordination?</b>	
8	<b>Agency/Group/Organization</b>	<b>Hearts with A Mission</b>
	<b>Agency/Group/Organization Type</b>	Services-Children Non-Profit
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy Youth
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Hearts with a Mission was consulted regarding their facility and service needs. They participate every year and throughout the year and consultation is ongoing regarding their service levels.
9	<b>Agency/Group/Organization</b>	<b>OPTIONS for Southern Oregon</b>
	<b>Agency/Group/Organization Type</b>	Services-Children Services Elderly Persons Services-Persons with Disabilities Services-Health Non-profit
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Crisis Resolution Center/ Adult Outpatient Facility
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Options serves as the Community Mental Health Program and provides additional services such as the Integrated Primary Medical Care Program for all members of the community. They address issues related to housing advocacy, community integration, crisis intervention, therapy, co-occurring issues, education, work and economic issues. In previous years, Options was directly consulted regarding their capital projects and participated in meetings. Consultation determined use of CDBG funds for a small share of the proposed capital project for a Crisis Resolution Center would increase project costs associated with all funds, but it was not cost effective to use CDBG funds for this project. Staff continues consultation through email outreach, and Options is currently represented on the Housing Advisory Committee.
10	<b>Agency/Group/Organization</b>	<b>Habitat for Humanity Grants Pass</b>
	<b>Agency/Group/Organization Type</b>	Services – Housing
	<b>What section of the Plan was addressed by Consultation</b>	Site Acquisition and/or Public Improvements



	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Habitat for Humanity is dedicated to eliminating substandard housing locally through constructing, rehabilitation and preserving homes by advocating for fair and just housing policies and providing training and access to resources to help families improve their shelter conditions. They participated in the informal housing working group meetings, resulting in matching of needs and resources. Habitat for Humanity is also represented on the Housing Advisory Committee. They typically build at least one new home per year.
11	<b>Agency/Group Organization</b>	<b>Family Solutions</b>
	<b>Agency/Group/Organization Type</b>	Services-Families Services - Children Services - Education Services - Health
	<b>What section of the Plan was addressed by Consultation</b>	Public Facilities including ADA accessibility
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination</b>	Family Solutions is a non-profit organization dedicated to providing a continuum of children’s mental health services from early intervention to intensive residential treatment. Family Solutions confirmed a need to perform some rehabilitation work for both of their centers in Grants Pass which was completed in PY2018 and two more rehabilitations were completed in PY2020. Consultation is ongoing regarding future service levels.
12	<b>Agency/Group Organization</b>	<b>Rogue Valley Council of Governments</b>
	<b>Agency/Group/Organization Type</b>	Regional Organization Area Agency on Aging Senior and Disability Services Planning Organization
	<b>What section of the Plan was addressed by Consultation</b>	Non-Housing Community Development Senior Meals Facility
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination</b>	RVCOG staff was consulted for the purposes of elderly and special needs for senior services. Collaboration between City and RVCOG is as required. It is expected that 15,100 60+LMI persons will benefit through the Senior Meals Facility’s services. The City initially provided funding in Year 2 of the 2015-2019 Plan, and through additional direct consultation, found additional funds would help with the purchase of real estate for their senior center in Grants Pass. Additional funds were appropriated for the completion of the center in PYs 2017 and 2018. Consultation is ongoing

		regarding future service levels.
13	<b>Agency/Group Organization</b>	<b>71Five VoTech</b>
	<b>Agency/Group/Organization Type</b>	Regional Organization Education Employment Non-Profit
	<b>What section of the Plan was addressed by Consultation</b>	Non-Housing Community Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination</b>	71Five VoTech is a non-profit organization helping young adults aged 16-24 with vocational training, job skills, job placement and employment within the community. They offer mentoring, vocational training through character building, aptitude testing, carpentering, automotive and welding, three months of internship with community partners, job placement, resume building and placement assistance. Consultation is ongoing regarding future service levels.
14	<b>Agency/Group Organization</b>	<b>Rebuilding Together Rogue Valley</b>
	<b>Agency/Group/Organization Type</b>	Services-Housing Services-Elderly Persons Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation</b>	Affordable Housing – Rehabilitation
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination</b>	RBTRV is a non-profit organization providing safe homes for low-income seniors and persons with disabilities helping to keep people to safely age in their current homes. Safe and healthy homes is the foundation of RBTRV home repair work, targeting significant safety and health hazards based on the eight principles of healthy homes – keep it dry, clean, pest-free, safe, contaminant-free, well ventilated, maintained and thermally controlled. Consultation is ongoing regarding future service levels.
15	<b>Agency/Group Organization</b>	<b>Home Bridging GP</b>
	<b>Agency/Group/Organization Type</b>	Services-Housing Services-Elderly Persons Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation</b>	Affordable Housing – Rehabilitation
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the</b>	Home Bridging GP is a non-profit providing low-to moderate-income homeowners’ necessary repairs to their homes. Home Bridging was instrumental in assisting the city with their weatherization/rehabilitation program by assessing the

	<b>consultation or areas for improved coordination</b>	homes, working on repairs to the homes and providing much needed support to help people age in place in their homes in the city. Home Bridging GP installed public improvements for a low-income housing subdivision using CDBG funds. The city will continue to support Home Bridging GP with their work in the community with low-income housing projects.
16	<b>Agency/Group Organization</b>	<b>Welcome Home Oregon</b>
	<b>Agency/Group/Organization Type</b>	Services – Adult Services-Housing Services-Homeless Services-Health Services-Education Non-Profit
	<b>What section of the Plan was addressed by Consultation</b>	Non-Housing Community Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination</b>	Welcome Home Oregon is a comprehensive re-entry program under contract with Josephine County Community Corrections helping individuals’ transition from incarceration back into the community. The program helps to increase public safety, reduce jail and prison stays and connect high risk, extremely low-income and homeless individuals to a path of healthy self-sufficiency and out of the criminal justice system. They oversee day to day operations at four transitional houses, one for women and three for men. Nearly all participants are low-income with special needs, including homelessness, mental health issues, addiction, domestic violence and involvement in the criminal justice system. The city will continue to support this necessary activity.
17	<b>Agency/Group Organization</b>	<b>St Vincent de Paul</b>
	<b>Agency/Group/Organization Type</b>	Services - Emergency Food Assistance Services - Homeless Faith Based Non-Profit
	<b>What section of the Plan was addressed by Consultation</b>	Homeless/Homelessness
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination</b>	St Vincent de Paul is a faith based non-profit organization providing support to low-income persons and feeding the homeless in Grants Pass. They provide emergency food assistance through a mobile kitchen set up at different locations within the community feeding the homeless and those at risk of becoming homeless. The mobile kitchen served over 100 persons during

		PY2022. The city will continue to support them during PY2023.
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**Table 2 - Agencies, groups, organizations who participated**

*Identify any Agency Types not consulted and provide rationale for not consulting*

There were no agency types not consulted in preparing the City of Grants Pass Consolidated Plan which forms the basis of this Action Plan. The city is in constant communication with the partners during the program years and agencies were contacted in all five years of the first Plan and Years 1, 2, 3 and 4 of the second Plan.

*Other local/regional/state/federal planning efforts considered when preparing the Plan*

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of</b>
Continuum of Care	UCAN	The Strategic Plan Goals support the goals of UCAN to provide those necessary services for the low-to-moderate income people in the community.

**Table 3 - Other local / regional / federal planning efforts**

*Narrative (optional)*

## *AP-12 Participation – 91.105, 91.200(c)*

1. *Summary of citizen participation process/Efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting*

The city followed its Citizen Participation Plan in carrying out the process to develop the PY2023 AAP. Each year, the city prepares an AAP that outlines the specific program activities to be carried out in meeting the Plan strategies. The City focuses on partnerships and collaborations to foster successful projects and leverage funds to address needs for low income and homeless housing, services for special needs and low-income persons, and community and economic development needs.

The city gathered input on community needs through public hearings, a survey, advertising in the Grants Pass Daily Courier, and outreach with local agencies.

The list of ‘needs’ resulting from input by service providers and citizens provided direction on fulfilling the goals and actions developed in the PY2023 Year 4 AAP. The information also helped with evaluation of past performance and how funds could be most effectively utilized in PY2023. Summary of the Survey is attached as Exhibit 1.

The draft PY2023 AAP was posted on the City’s website and social media. A copy of the AAP was available at the Grants Pass Community Development Department and the Josephine Community Library, Grants Pass Branch.

*Citizen Participation Outreach (table next page)*



Sort Mode	Mode of Outreach	Target Outreach	Summary of Response/attendance	Summary comments received	Summary of comments not accepted	URL (if applicable)
1	Newspaper Ad	Non-targeted broad	N/A	N/A	N/A	
2	Public Survey	Non-targeted/broad community  CDBG partners, applicants, recipients, stakeholders	519 respondents	Affordable and decent housing; homeless; affordable rental housing; housing for persons with special needs; job creation; youth centers, job vocational training centers; childcare facilities; transportation; water system improvements	N/A	
3	Email and direct outreach	Applicants and stakeholders	None	None	None	
4	City Website	Non-targeted/broad community CDBG partners, recipients	None	None	None	<a href="#">Community Development Block Grant (CDBG) and Consolidated Plan   Grants Pass, OR - Official Website</a>

Sort Mode	Mode of Outreach	Target Outreach	Summary of Response/attendance	Summary comments received	Summary of comments not accepted	URL (if applicable)
5	Public Hearing	Non- targeted broad Community	1 Staff member 1 Speaker	Summarized in executive summary	None	
6	Newspaper Ad	Non- targeted broad community	N/A	N/A	N/A	
7	Public Comment Period	Non- targeted Broad Community	None	None	None	
8	Public Hearing	Non- targeted broad Community	2 Staff members	Summarized in executive summary	None	

**Table 4 - Citizen Participation Outreach**

## EXPECTED RESOURCES

### *AP-15 Expected Resources – 91.220(c) (1, 2)*

#### *Introduction*

The CDBG allocation for Grants Pass in PY2023 is \$361,709. Allocation for prior years varied with last year’s award amount of \$375,906. In FY 2019-2020 the city also received \$472,869 in COVID-19 relief funds to combat the effects of the coronavirus. A large amount of reallocated prior years funds was committed to public improvements for a 22-lot low-income housing project in PY2022. PY2023’s amount of available funding has been designated for specific targeted activities in amounts that will make the most impact in Grants Pass. Prior years' funds in the amount of \$121,640.90 will be reallocated by amendment in January/February 2024.

#### *Anticipated Resources Table*

Source of Funds	Source	Uses of Funds	Expected amount Available Year 3		Expected amount Available Remaining	Narrative Description
			Annual Allocation:	\$ 361,709		
			Program Income:	\$ 0		The City worked diligently to expend prior years funds and drew down approx. \$1,500,000 from prior years funds during PYs 2021 and 2022. Prior years funds will be used in PY2023.
			Prior Year Resources:	\$ 121,640.90		
			Total:	\$ 483,349.90		
<b>CDBG</b>	Public federal	Acquisition Admin Planning Economic Development Housing Public Improvements			\$100,000	

**Table 5 - Anticipated Resources Table**

*Explain how federal funds will leverage those additional resources (private, state, and local funds), including a description of how matching requirements will be satisfied*

The city anticipates providing CDBG funding to a variety of programs and activities over the 2020-2024 five-year Plan period. Each program or activity will be assessed for need, performance outcomes, agency capacity, ability to complete the activity, and availability to leverage other resources.

- Projects aimed at supporting economic activity will likely leverage other state education and federal small business funding.
- Funds allocated to public services will likely be gap financing for a non-profit organization that will provide the balance of funds needed for an activity as well as leveraging.

*If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan*

Currently the city is under contract with Chrisman Development for construction of 60-66 units on a city owned parcel of land for low-income public housing. The city continues to engage in conversations with UCAN, All Care Community Foundation and other local partners about a permanent homeless shelter and a warming shelter. The City received a \$90,000 pass-through grant from the Oregon Departments of Human Services which was passed through to UCAN for the low-barrier emergency shelter on Ramsey Ave. The City also awarded UCAN a \$25,000 grant to fund security services at the 2022/2023 warming center.

### *Discussion*

The City will use CDBG funds in partnership with sub-recipients to leverage private, state, and local funds to address the goals and strategies outlined in the Plan. Grants to sub-recipients for public services or economic development are anticipated to leverage other funding sources.

## ANNUAL GOALS AND OBJECTIVES

*AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3) & (e)*

*Goals Summary Information*

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing Opportunities	2023	2024	Housing Rehab, Weatherization ADA accessibility improvements	Citywide	Sustainability	CDBG: \$100,000	Housing Rehabilitated: 10 low- to moderate-income households; ADA improvements  GOI 8 - rental units rehab GOI 10-homeowner housing rehab
2	Affordable Housing Opportunities	2023	2024	Assist Site Acquisition and public improvements	Citywide	Sustainability	CDBG: \$30,111	Site acquisition and/or public improvements: 4  GOI 9-homeowner housing added GOI 2-infrastructure activities for Low/Moderate Income Housing Benefit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Prevent Homelessness	2023	2024	Emergency Housing Assistance	Citywide	Prevention of homelessness	CDBG: \$7,751	Homelessness Prevention: 10 HH assisted  GOI 15-homelessness prevention
4	Prevent Homelessness	2023	2024	Supportive Services for Homeless Youth (operations) HWAM	Citywide	Homeless youth services	CDBG: \$7,751	5 youth assisted  GOI 3-Public service activities other than Low/Moderate Income Housing Benefit
5	Prevent Homelessness	2023	2024	Supportive Services for Homeless Youth (operations) Maslow	Citywide	Homeless youth services	CDBG: \$7,751	100 youth assisted  GOI 3-Public service activities other than Low/Moderate Income Housing Benefit
6	Prevent Homelessness	2023	2024	Emergency Food Assistance Mobile food kitchen	Citywide	Homeless	CDBG: \$7,751	100 persons assisted  GOI 3-Public service activities other than Low/Moderate Income Benefit



Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Support Economic Development	2023	2024	Microenterprise education assistance	Citywide	Economic Sustainability	CDBG: \$5,000	2 businesses assisted 5 persons  GOI 3-Public service activities other than Low/Moderate Income Benefit GOI 17-businesses assisted
8	Support Economic Development	2023	2024	Teen Training Services	Citywide	Economic Sustainability	CDBG: \$7,751	100 Persons Assisted  GOI 3-Public service activities other than Low/Moderate Income Housing Benefit
9	Support Economic Development	2023	2024	Economic Development Services 71Five Vo Tech	Citywide	Economic Sustainability	CDBG: \$7,751	25 Persons Assisted  GOI 3-Public Services activities other than Low/Moderate Income Housing Benefit
10	Support Economic Development	2023	2024	Economic Development Welcome Home Oregon	Citywide	Economic Sustainability	CDBG: \$7,751	10 Persons Assisted  GOI 3- Public Services activities other than Low/Moderate Income Housing Benefit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
11	Public Facilities ADA Improvements	2023	2024	ADA Access Removal of Barriers Rehab of public and private non- profit entities	Citywide	Improve public and non-profit facilities	CDBG: \$100,000	3 facilities  GOI 1-pub facility or infrastructure other than low/moderate-income housing benefit
12	Planning and Administration	2023	2024	General Program Admin Costs		General Admin Costs	CDBG: \$72,341	Administration Costs

Table 6 - Goals Summary

*Goal Descriptions*

1	<b>Goal Name</b>	Affordable Housing Opportunities - Housing Rehab, Weatherization, ADA accessibility improvements
	<b>Goal Description</b>	Housing rehabilitation/ weatherization of owner residential dwellings including ADA accessibility improvements
2	<b>Goal Name</b>	Affordable Housing Opportunities - Site Acquisition and/or Improvements
	<b>Goal Description</b>	Assist with costs for site acquisition and/or public improvements for new affordable housing
3	<b>Goal Name</b>	Prevent Homelessness - Emergency Housing Assistance
	<b>Goal Description</b>	Help prevent homelessness

4	<b>Goal Name</b>	Prevent Homelessness - Supportive Services for Homeless Youth (HWAM operations)
	<b>Goal Description</b>	Support for young adults age 18-21 with shelter once released from state foster care assisting them with case management, life skills, and employment resources
5	<b>Goal Name</b>	Prevent Homelessness - Supportive Services for Homeless Youth (Maslow operations)
	<b>Goal Description</b>	Help homeless youth with supportive services to enable them to finish school and increase opportunities for future success.
6	<b>Goal Name</b>	Prevent Homelessness - St. Vincent de Paul mobile food kitchen
	<b>Goal Description</b>	Support for mobile food kitchen providing meals to the homeless and those at-risk of becoming homeless
7	<b>Goal Name</b>	Support Economic Development - Microenterprise education assistance
	<b>Goal Description</b>	Increase economic opportunities by creating and retaining jobs for LMI persons providing microenterprise assistance for education/training through tuition waivers to LMI business owners and LMI individuals.
8	<b>Goal Name</b>	Support Economic Development - Teen Training Services
	<b>Goal Description</b>	Help support youth services that provide life skills and job training skills
9	<b>Goal Name</b>	Support Economic Development - 71Five VoTech
	<b>Goal Description</b>	Increase economic opportunities with job training and vocational support for the youth of the community

10	<b>Goal Name</b>	Support Economic Development – Welcome Home Oregon
	<b>Goal Description</b>	Help prepare individuals recently released from incarceration with shelter, case management, and employment opportunities
11	<b>Goal Name</b>	Public Facilities/ADA Improvements
	<b>Goal Description</b>	Help improve accessibility to public and private non-profit facilities; rehab of public and private non-profit facilities
12	<b>Goal Name</b>	General Program Administration Costs
	<b>Goal Description</b>	Administration Costs

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b): ELI - 10; LI -5; MI - 5

# PROJECTS

## AP-35 Projects – 91.220(d)

### Introduction

This section lists and describes the projects the City of Grants Pass will carry out utilizing CDBG funding in PY2023. Section 3 of the Executive Summary (Section AP-05) provides more detail about the evaluation of past performance and an explanation of the adjustments from the City’s forecast baseline reflected in the adopted PY2023 AAP to address these issues.

#	Project Name
1	2023 Housing Rehabilitation/Weatherization (including ADA Accessibility Improvements)
2	2023 Site Acquisition and/or Improvements
3	2023 Emergency Housing Assistance
4	2023 Homeless Youth Services HWAM (operations)
5	2023 Homeless Youth Services Maslow (operations)
6	2023 St. Vincent de Paul Mobile Food Kitchen
7	2023 Microenterprise Assistance - Tuition Waivers to LMI and Business Owners
8	2023 Youth Training Services
9	2023 71Five VoTech – Youth Vocational Training
10	2023 Welcome Home Oregon
11	2023 Public Facilities/ ADA Improvements
12	2023 General Program Administration Costs

**Table 8 – Project Information**

*Describe the reasons for allocation priorities and any obstacles to addressing underserved needs*

Community needs were reviewed against eligible activities, existing resources and programs, gaps in service delivery, financial resources, and organized capacity. The projects selected address Grants Pass’ most immediate needs for residents living at 50% of average median income or less, economic opportunities for low- and moderate-income residents, and service agency needs to respond to increased demand.

The fourth year's activities reflect programs and projects that are expected to begin within the year and those which City staff has the capacity to oversee implementation.

Obstacles: The 15% cap for public services presents barriers to meeting some of the greater needs. There is greater need than funding for critical public service activities. Some of the costs associated with use of CDBG funds makes it impractical to use CDBG funds for some projects, so some good activities and projects seek other funding sources.

## AP-38 Projects Summary

### Project Summary Information

**Table 9 - Project Summary**

<b>1</b>	<b>Project Name</b>	Housing Rehabilitation/Weatherization (including ADA Accessibility improvements)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Sustainability
	<b>Needs Addressed</b>	Maintain existing affordable housing - rehab and shelter
	<b>Funding</b>	CDBG: \$100,000
	<b>Description</b>	Provide housing rehabilitation and/or weatherization to owner residential dwellings which can include ADA access improvements
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 low- and moderate-income households
	<b>Location Description</b>	Various locations
	<b>Planned Activities</b>	Provide housing rehabilitation/ weatherization to owner residential dwellings which can include ADA access improvements.
<b>2</b>	<b>Project Name</b>	Site Acquisition and/or Public Improvements
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Affordable Housing Opportunities
	<b>Needs Addressed</b>	Assist with costs for site acquisition and/or public improvements for affordable housing construction and/or preservation of existing subsidized housing units
	<b>Funding</b>	CDBG: \$30,111

	<b>Description</b>	Assist with costs for site acquisition and/or public improvements for new affordable housing construction.
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Funds will assist with low-income housing development
	<b>Location Description</b>	Varies
	<b>Planned Activities</b>	Site Acquisition and/or Public Improvements Assist with costs for site acquisition and/or public improvements for affordable housing construction and/or preservation of existing subsidized housing units.
3	<b>Project Name</b>	Emergency Housing Assistance
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Prevent Homelessness
	<b>Needs Addressed</b>	Prevention of homelessness
	<b>Funding</b>	CDBG: \$7,751
	<b>Description</b>	Provide assistance to low-income persons with housing needs in the form of emergency assistance to owners or renters at risk of homelessness on a short-term basis.
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 LMI households assisted using funding
	<b>Location Description</b>	Various locations
	<b>Planned Activities</b>	Provide assistance to low-income persons with housing needs in the form of emergency assistance to owners or renters at risk of homelessness on a short-term basis.



<b>4</b>	<b>Project Name</b>	Homeless Youth Services HWAM (operations)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Prevent Homelessness
	<b>Needs Addressed</b>	Opportunities for homeless youth - (sheltered and unsheltered)
	<b>Funding</b>	CDBG: \$7,751
	<b>Description</b>	Hearts with a Mission provides a transitional Living Program sheltering young adults ages 18-21 released from foster homes and associated services helping young adults to thrive in the community
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	5 LMI youth
	<b>Location Description</b>	1504 NE 9 <sup>th</sup> Street, GPO 97526
	<b>Planned Activities</b>	Provide support services and shelter to young adults ages 18-21 recently released from foster care
<b>5</b>	<b>Project Name</b>	Homeless Youth Services Operations (Maslow)
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Prevent Homelessness
	<b>Needs Addressed</b>	Services for homeless youth and their families
	<b>Funding</b>	CDBG: \$7,751
	<b>Description</b>	Maslow Project provides support services to homeless children and teens, ages 0-20, and their parents/guardians
	<b>Target Date</b>	9/30/2024

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 LMI youth and families
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	Provide support services to homeless children and teens, ages 0-20 and their parents/guardians
6	<b>Project Name</b>	St. Vincent de Paul Mobile Food Kitchen
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Prevent Homelessness
	<b>Needs Addressed</b>	Provide food to homeless and those at risk of becoming homeless
	<b>Funding</b>	CDBG: \$7,751
	<b>Description</b>	St. Vincent de Paul operates a mobile food kitchen at various locations within the community feeding the homeless and those at-risk of becoming homeless
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 persons assisted
	<b>Location Description</b>	Locations vary
	<b>Planned Activities</b>	Mobile Food Kitchen to feed the homeless and those at-risk of becoming homeless
7	<b>Project Name</b>	Microenterprise Assistance - Tuition Waivers to LMI Business Owners and Individuals
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Support Economic Development
	<b>Needs Addressed</b>	Increase economic opportunities - microenterprise

	<b>Funding</b>	CDBG: \$5,000
	<b>Description</b>	Increase economic opportunities by providing assistance to LMI micro entrepreneurs in the community
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	5 LMI micro entrepreneurs and 2 businesses
	<b>Location Description</b>	LMI business owners who are city/UGB residents
	<b>Planned Activities</b>	Increase economic opportunities by providing assistance to microenterprise activities in the form of tuition waivers to LMI business owners and individuals
8	<b>Project Name</b>	Youth Training Services
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Support Economic Development
	<b>Needs Addressed</b>	Teen training services
	<b>Funding</b>	CDBG: \$7,751
	<b>Description</b>	Increase economic opportunities for job training services in conjunction with the Rogue Valley Boys & Girls Club
	<b>Target Date</b>	9/30/24
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 LMI youth
	<b>Location Description</b>	203 SE 9th Street, Grants Pass Oregon 97526

9	<b>Planned Activities</b>	Increase economic opportunities for job training services in conjunction with the Rogue Valley Boys & Girls Club
	<b>Project Name</b>	71Five VoTech
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Support Economic Development
	<b>Needs Addressed</b>	Increase economic opportunities with job training and vocational support for the youth of the community
	<b>Funding</b>	CDBG: \$7,751
	<b>Description</b>	Increase economic opportunities with job training and vocational support for the youth of the community
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	25 LMI youth
	<b>Location Description</b>	Grants Pass
10	<b>Planned Activities</b>	Increase economic opportunities with job training and vocational support for the youth of the community
	<b>Project Name</b>	Welcome Home Oregon
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Support Economic Development
	<b>Needs Addressed</b>	Increase economic opportunities with housing, employment preparation, case management for individuals recently released from incarceration
	<b>Funding</b>	CDBG: \$7,751

11	<b>Description</b>	Increase economic opportunities with housing, employment preparation, case management for individuals recently released from incarceration
	<b>Target Date</b>	9/30/24
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 persons
	<b>Location Description</b>	Grants Pass
	<b>Planned Activities</b>	Increase economic opportunities with housing, employment preparation, case management
	<b>Project Name</b>	Public Facilities/ ADA Improvements
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Facilities/ ADA Improvements
	<b>Needs Addressed</b>	Improve ADA accessibility and rehab of public and private non-profit facilities
	<b>Funding</b>	CDBG: \$100,000
	<b>Description</b>	Improvements to public facilities for ADA accessibility and rehab of public and private non-profit facilities
	<b>Target Date</b>	9/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	3 facilities
	<b>Location Description</b>	Various locations
<b>Planned Activities</b>	Improvements and/or install ADA access to LMI parks and playground equipment at LMI parks and other public infrastructure. Rehab of public and private non-profit facilities.	
12	<b>Project Name</b>	General Program Administration Costs

<b>Target Area</b>	Citywide
<b>Goals Supported</b>	Housing Rehab/Weatherization and Energy Efficiency; Site Acquisition/ADA Public Improvements; Microenterprise Assistance; Emergency Housing Assistance; Teen Training Services; ADA Accessibility/Improvements; Services for Homeless Youth; Homeless Youth Shelters and Services; Economic Development; Public Facilities ADA Improvements/Rehabilitation; Mobile Food Kitchen; Youth Vocational Training
<b>Needs Addressed</b>	Needs as outlined in AAP
<b>Funding</b>	\$72,341
<b>Description</b>	City of Grants Pass CDBG 2023-2024 program administration and costs
<b>Target Date</b>	9/30/2024
<b>Estimate the number and type of families that will benefit from the proposed activities</b>	CDBG Program Administration is expected to benefit approximately 20 households and 350 individuals through funded projects and programs
<b>Location Description</b>	CDBG Program Administration provides assistance to projects and programs city-wide. Program administration staff is located at 101 NW A Street, Room 202, Grants Pass OR 97526
<b>Planned Activities</b>	Planned program administration activities include, but may not be limited to, City CDBG staff wages, benefits, training, materials, advertising, Fair Housing Outreach and education, community planning and environmental review/assessment costs

## *AP-50 Geographic Distribution – 91.220(f)*

*Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed*

The City of Grants Pass will have citywide geographic distribution of the CDBG funds. Based on HUD's CPD mapping system, Grants Pass predominately identifies as white. 10% identifies as American Indian/Alaskan Native, 12% identifies as two or more races, 28% identifies as Hispanic, very small percentage identified as African American. There is a small percentage of 2.34% of non-English speaking persons. There is a large area identified within the poverty level, 28.17-43.06% in the northeast area of town, 17.64-28.17% in the middle, south and west parts of the city. As depicted in the mapping system, the median income level is \$68,021. The HUD FY2023 income limits for Grants Pass is \$64,300.

### *Geographic Distribution*

<b>Target Area</b>	<b>Percentage of</b>
Citywide	100

**Table 10 - Geographic Distribution**

### *Rationale for the priorities for allocating investments geographically*

Grants Pass has fifteen Census Blocks with greater than 51% of its residents earning less than 80% AMI, low- and moderate-income residents live, work, and attend school throughout the city. Also, program delivery for teen training, microenterprise training, youth shelter services and young adults' job training/placement are recipient based, not location based. Each are provided at their own single location in the community.

### *Discussion*

The City determined the best method to distribute funds was to limit programs to clients defined as very low-, low-, or moderate-income.



# AFFORDABLE HOUSING

## AP-55 Affordable Housing - 91.220(g)

### Introduction

<b>One Year Goals for the Number of Households to be Supported</b>	
Homeless	<b>0</b>
Non-Homeless	20
Special-Needs	<b>0</b>
Total	<b>20</b>

Table 11 - One Year Goals for Affordable Housing by Support Requirement

<b>One Year Goals for the Number of Households Supported Through</b>	
Rental Assistance	10
The Production of New Units	<b>0</b>
Rehab of Existing Units	10
Acquisition of Existing Units	<b>0</b>
Total	<b>20</b>

Table 12 - One Year Goals for Affordable Housing by Support Type

### Discussion

The City of Grants Pass is committed to helping address the needs of low- and moderate-income residents to have access to affordable housing. The City is setting its fourth year’s goal to provide energy efficiency/ weatherization and rehabilitation to at least ten (10) LMI households, provide emergency housing assistance to at least ten (10) LMI households, address housing and shelter needs at Hearts with a Mission Youth Shelter, and increase supply of affordable housing through help with site acquisition and/or public improvements.

## *AP-60 Public Housing – 91.220(h)*

### *Introduction*

There are no units of public housing in the City of Grants Pass.

### *Actions planned during the next year to address the needs to public housing*

**Not Applicable.** There is no public housing in Grants Pass as defined in the applicable CFR, and there is no PHA designated as troubled. Therefore, there is no program activity in the Year 4 AAP related to public housing. There is other federally assisted housing in Grants Pass. Ongoing rental assistance activities such as Section 8 vouchers are ineligible activities, and therefore, the City's Consolidated Plan cannot and does not include funding for ongoing assistance. Other partners provide public housing services described below.

**Josephine Housing & Community Development Council (JHCDC)** provides rental assistance through Section 8 of the U.S. Housing Act of 1937. (See 24 CFR 5.100(2)). The Section 8 voucher program is used to subsidize rent, primarily in privately owned and managed properties, which do not include resident management. JHCDC also owns Harbeck Village, a 48-unit family complex, managed by Lovelace Properties. JHCDC previously established a resident council at that location. JHCDC also has a resident seat on their Board of Commissioners.

**Housing Authority of Jackson County (HAJC)** developed Parkview Terrace in Grants Pass. HAJC provides a host of resident services. They encourage and facilitate tenant associations to serve as a liaison to management. They also offer a host of programs related to homeownership, including homebuyer education classes. These are offered through their family self-sufficiency program, and are also available to all of their tenants, who are notified when there are upcoming classes. They also have Jade East apartments and Rivertree Apartments in Grants Pass.

**UCAN** provides guidance, training, and assistance in a number of areas to help tenants develop self-sufficiency skills.

**ACCESS** of Jackson County offers homeownership assistance, rental assistance, affordable housing among other essential services.

### *Actions to encourage public housing residents to become more involved in management and participate in homeownership*

Not applicable

*If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance*

*Discussion*

Grants Pass has no units of public housing.

## *AP-65 Homeless and Other Special Needs Activities – 91.220(i)*

### *Introduction*

Many of the activities the city will support and/or carry out during PY2023 are intended to assist LMI households at the greatest risk of becoming homeless and to assist homeless youth and their families.

*Describe the jurisdiction's one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs*

The city continues to work with local Continuums of Care on reaching the local homeless population and assessing their needs.

Homeless and Other Special Needs Activities included in the PY2023 AAP are:

- The city is providing funding for emergency housing assistance to UCAN. UCAN administers Emergency Housing Assistance to LMI households who are at risk of becoming homeless due to short-term challenges making rental or mortgage payments. The city anticipates that 10 LMI households will be assisted through this program.
- The Maslow Project will provide Homeless Youth Services to at least 100 homeless or at risk of becoming homeless youth and their families. They outreach to youth and help stabilize their situations to remain in school and graduate, among other needs met.
- Hearts with a Mission operates a shelter home and provides services for homeless youth transitioning from foster care. They are expected to shelter approximately 5 youths this year.
- St. Vincent de Paul mobile food kitchen sets up in several location of the city feeding the homeless and those at risk of becoming homeless.
- Welcome Home Oregon supports those recently released from incarceration with shelter and resources to become sufficient in the community.

*Addressing the emergency shelter and transitional housing needs of homeless persons*

- The city and partners within the community are in active communications regarding an emergency shelter and transitional housing for the homeless. A warming shelter has been open during the colder months of the year facilitated by UCAN. Plans to continue supporting a warming shelter is in active discussion with community partners. Several locations have been reviewed for a permanent warming shelter, but no location has been approved by the City Council. The Council continues to explore all options. An Urban campground for the homeless continues to be discussed with no resolution as of

the date of this AAP.

*Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again*

Each year the city allocates CDBG funds for emergency assistance to prevent homelessness and funds for services to assist homeless youth and their families. Homeless needs are also addressed in the community through other organizations including UCAN. The City of Grants Pass also has representation on the Homelessness Task Force. The city was instrumental in helping The Foundry development which houses homeless persons as well as offering mentoring and case management. The HAC was proactive in this development and continues to give housing input to the City Council with suggestions and ideas for further housing for the homeless. As mentioned above, the JHCDC provides rental assistance through Section 8 of the U.S. Housing Act of 1937. (See 24 CFR 5.100(2)). The Section 8 voucher program is used to subsidize rent, primarily in privately owned and managed properties, which do not include resident management. JHCDC also owns Harbeck Village, a 48-unit family complex, managed by Lovelace Properties. JHCDC previously established a resident council at that location. JHCDC also has a resident seat on their Board of Commissioners. Also as above, HAJC developed Parkview Terrace in Grants Pass. HAJC provides a host of resident services. They encourage and facilitate tenant associations to serve as a liaison to management. They also offer a host of programs related to homeownership, including homebuyer education classes. These are offered through their family self-sufficiency program, and are also available to all of their tenants, who are notified when there are upcoming classes. They also have Jade East apartments and Rivertree Apartments in Grants Pass. A new 22-lot low-income housing subdivision is being developed and CDBG funds provided the funds for the public improvements.

### **UCAN (United Community Action Network)**

UCAN operates several programs that provide support to people who are homeless or at-risk of homelessness. Their work includes a focus on several special populations, such as veterans and people with a serious mental illness. The services provided through these programs include:

- Outreach
- Education on leases
- Landlord outreach and education
- Tenant/Landlord mediation

- Work with landlords to avoid tenant evictions
- Guidance on being a good tenant
- Peer support
- Help with selection of housing
- Help with move in arrangements
- Rental assistance
- Move in cost assistance
- Deposit assistance
- Information and referral
- Goal setting and action planning

They work to ensure those at-risk of homelessness have the best opportunity to keep their housing, and those who are homeless are rapidly rehoused. Case managers work in partnership with participants, focusing on their strengths and providing the tools to overcome barriers. Case managers assist program participants complete a self-assessment tool, which helps determine how well they are doing in a variety of areas and what type of improvement they want to achieve in those areas.

Case managers assist program participants develop goals and the steps required to reach those goals. For example, a person who does not drive may identify they would like to obtain their driver's license. Case managers then help this person learn what they need to do to obtain a license and refer them to the local Driver and Motor Vehicles (DMV) office to obtain the license. In doing so, case managers foster a renewed sense of hope for those who face significant barriers time and time again.

Case managers also work with the landlord to assist program participant's work through issues that may arise. This provides skills needed to address various situations that may arise to becoming responsible members of the community. These skills help program participants become more stable in the community.

In addition to other roles and functions, UCAN is the Continuum of Care partner for Josephine County as part of OR-505, the Oregon Balance of State Continuum of Care.

With the City designated as an Entitlement Community, there is a provision for coordination and consultation between UCAN/Oregon Balance of State CoC and the City of Grants Pass to ensure coordinated delivery of services.

The UCAN/RSVP "Vet Team" in Josephine County enhances homeless veterans' lives, helping them along their journey to self-sufficiency, and serving as an asset to the Case Management Team.

*Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.*

The City helps low-income persons and households avoid becoming homeless by providing emergency short-term financial assistance to help pay for rental or mortgage payments.

The City also directs CDBG funds to help reduce LMI persons' monthly energy costs by providing residential homes weatherization and rehabilitation of their homes. This allows these individuals to remain in their homes as they age.

HWAM provides shelter to youth 18-21 who are released from foster care and have nowhere to live. Their Transitional Living Program offers not only the shelter but services helping young adults to thrive in the community with programs of individual case management, educational support, life skills, job attainment skills and mental and physical health care.

Maslow Project provides support services to homeless children and teens, ages 0-20, and their parents/guardians through street and community outreach. They provide essential and emergency basic needs and help link eligible participants to community-based programs and services. They coordinate with the schools to develop individualized client goal plans, track relevant academic data and assist with access to emergency/transitional housing.

Welcome Home Oregon is instrumental in providing support for individuals recently released from incarceration by providing shelter, counseling, referrals to resources and programs, case management, and employment resources.

### *Discussion*

Through a combination of assisting households with costs related to housing and providing economic opportunities to LMI people, the city will help reduce the number of residents living in poverty and at risk of homelessness.



## *AP-75 Barriers to affordable housing – 91.220(j)*

### *Introduction*

The Consolidated Plan and Year 1 2015 AAP activities included an Analysis of Barriers to Affordable Housing to address 24 CFR 91.25(h), which also provides for a determination of compliance if the city completed a regulatory barrier assessment substantially equivalent to the information required under paragraph (h), as determined by HUD.

On February 29, 2016, the city submitted a letter to HUD documenting work the city believed was substantially equivalent, as well as completion of actions to ameliorate the negative effects. HUD concurred in a March 9, 2016 e-mail. The analysis and discussion of actions to ameliorate the negative effects are provided in the February 29, 2016 letter, which is available on the City's CDBG webpage at [www.grantspassoregon.gov](http://www.grantspassoregon.gov) > Departments > Community Development > CDBG and Consolidated Plan.

In 2017, the City also established a Housing Advisory Committee (HAC) to identify, prioritize and address barriers to affordable housing and address affordability of market-rate housing. The HAC has prepared a detailed Housing Work Plan, recognized by Council, which outlines more than 30 specific actions to address rent and ownership burdens in the City of Grants Pass.

*Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment*

The HAC continues to explore opportunities to address affordable housing by addressing tax abatements, SDC waivers, changes to building code regulations and proposed revisions to zoning barriers. Changes recently were adopted to the building code regulations and revisions to zoning barriers during PY2021 which directly impacts removal of barriers to affordable housing. Revisions to the development code as related to HB2001 are currently being reviewed by the Council which will also help with the removal of barriers to affordable housing.

### *Discussion*

The city continues to address all barriers to affordable housing and has provided information and outreach about some the newly adopted measures. These measures are being incorporated into new developments and decision-making.

## *AP-85 Other Actions – 91.220(k)*

### *Introduction*

In past years' CPs and AAPs, the city noted it would be working to continually develop and amend the Plan and AAPs through the years as an entitlement community. The city has met this goal as the projects have grown in breadth than the initial first projects included in the 2015-2019 Plan. Projects and activities are greater in scope as initially the city wanted to ensure projects did not exceed available administrative capacity. With the 2018, 2019, 2020 and 2021 AAPs, adjustments were made to meet needs based on availability of partners to carry out the work and to close funding gaps on ready-to-proceed projects, so those projects could be initiated and completed. Further adjustments were made in PY2021 to address prior years unspent funds and reallocations and reprogramming of those funds was completed with Minor Amendments in June 2022. Several activities proposed early on did not produce the expected results and have therefore been removed from the program year. Doing so ensures other more active projects to continue growing as well as providing more funds for other projects. During PY2022 the city was able to spend down the prior years' unspent funds with the reallocations of funds.

### *Actions planned to address obstacles to meeting underserved needs*

The city continues to work with area agencies, the local Continuum of Care agency, and other public and governmental agencies to find solutions that leverage the resources available and to efficiently and effectively meet program goals.

Whenever possible, the City works to leverage CDBG funds and continues to work to identify additional opportunities.

The city continues to work with organizations currently providing services in the community and organizations that could potentially serve the community to address gaps and unmet needs. The city continues outreach to find partners who can help contribute to unmet needs such as adding to the supply of affordable housing and other needs. The city has proposed funding a program to remediate and reduce the spread of neighborhood blight, since such a program does not exist currently in the community. The city is discussing developing a Receivership Program to address neighborhood blight.

### *Actions planned to foster and maintain affordable housing*

As addressed in AP-75, the city completed numerous actions to foster affordable housing. In the 2021 AAP, the City identified specific projects to foster and maintain affordable housing in decent condition as discussed in the previous sections of this plan. The city revamped its weatherization activity adding it to the rehabilitation activity. Two partners actively have supported this program and helped provide necessary repairs to 25 homes in PY2022. Both

partners are actively working on additional housing projects and will continue the work in PY2023.

#### *Actions planned to reduce lead-based paint hazards*

The city has and will continue to take the following actions to reduce lead-based paint hazards and risks:

- Educate residents in dwelling units built before 1980 about lead-based paint hazards and lead-safe improvements, how to test for lead and safely remove lead-based paints with brochures published by the Environmental Protection Agency and the Oregon Health Authority;
- Maintain lead paint safety information and links to resources on the City's website;
- Housing rehabilitation and weatherization projects will test for lead, remove or mitigate any lead paint hazards, and require that contractors are Oregon certified LBP renovators where necessary; and
- Stay informed about the state and federal "healthy homes" efforts and participate in emerging programs to address health hazards, improve energy efficiency, and improve physical living conditions.

#### *Actions planned to reduce the number of poverty-level families*

During PY2023, the city plans several activities to reduce the number of poverty-level families:

- Weatherization/rehabilitation and energy efficiency improvements will reduce low- and moderate-income families' monthly energy costs.
- Emergency assistance (short term) will be available to homeowners and renters at risk of homelessness.
- Microenterprise assistance will be provided as tuition waivers to LMI business owners.
- Job skills training will be provided to LMI youth at the Boys and Girls Club.
- Job skills training and vocational training will be provided to LMI youth through 71Five VoTech.

#### *Actions planned to develop institutional structure*

The City of Grants Pass is committed to continuing their education in administering CDBG funding to the community and working closely with HUD. When reasonable, the city will send staff to trainings and participate in webinars.

The city will continue to update and receive feedback from the City Council on the status of projects and the progress of meeting program goals.

Institutional transparency and communication with the community are top priorities for all city projects. City staff will continue their outreach to the community to ensure the needs of the community are being met with the available funding and resources.

The city continues to directly engage community partners and participate in related programs sponsored by other organizations, such as affordable housing summits, building relationships, coordination, and providing opportunities for information sharing.

The Housing Advisory Committee (HAC) continues to work exclusively on housing issues. This committee provides a stable institutional structure and coordination with numerous community stakeholders and housing providers, UCAN, CoC, and CCOs and acts as a formal advisory committee to the City Council. The HAC provides institutional structure, stability, and coordination in addressing housing needs. Their recommendations are part of the City's formal annual strategic planning process. A subcommittee of the HAC participates in selection of homes to be rehabilitated with the city's weatherization/rehabilitation program.

#### *Actions planned to enhance coordination between public and private housing and social service agencies*

The City has established responsive relationships with the local Continuum of Care agency and local agencies providing resources to low- to moderate-income persons. The city plans to continue to develop those relationships aligning those goals and resources that more efficiently and effectively serve the community.

Several public and private housing and social service agencies are represented on the Housing Advisory Committee.

#### *Discussion*

The city will continue to work with our identified local partners to expand existing opportunities and develop new programs that address the needs of our low- to moderate-income residents.

## PROGRAM SPECIFIC REQUIREMENTS

### *AP-90 Program Specific Requirements – 91.220(l)(1,2,4)*

#### *Introduction*

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

Note: This is Year 9 as an Entitlement grantee. There is no program income, so the required fields below are not applicable. Uncommitted funds and unspent funds from prior years and inactive activities were reallocated and reprogrammed in PY2022 to active PY2020 and PY2021 activities through Minor Amendments in June 2022. With this Year 4 being the fourth year of the City’s 2020-2024 5-Year Consolidated Plan, the goal is to use the remaining allocated funds from PYs 2020, 2021 and 2022 as well as this Year 4 funds by the end of the Program Year.

#### *Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(l)(1)*

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	\$0
3. The amount of surplus funds from urban renewal settlements	\$0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	\$0
5. The amount of income from float-funded activities	\$0
<b>Total Program Income:</b>	<b>\$0</b>

#### *Other CDBG Requirements*

1. The amount of urgent need activities	\$0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low- and moderate-income	100.00%
3. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low- and moderate-income. Specify the years covered that include this Annual Action Plan. PY2023	100.00%

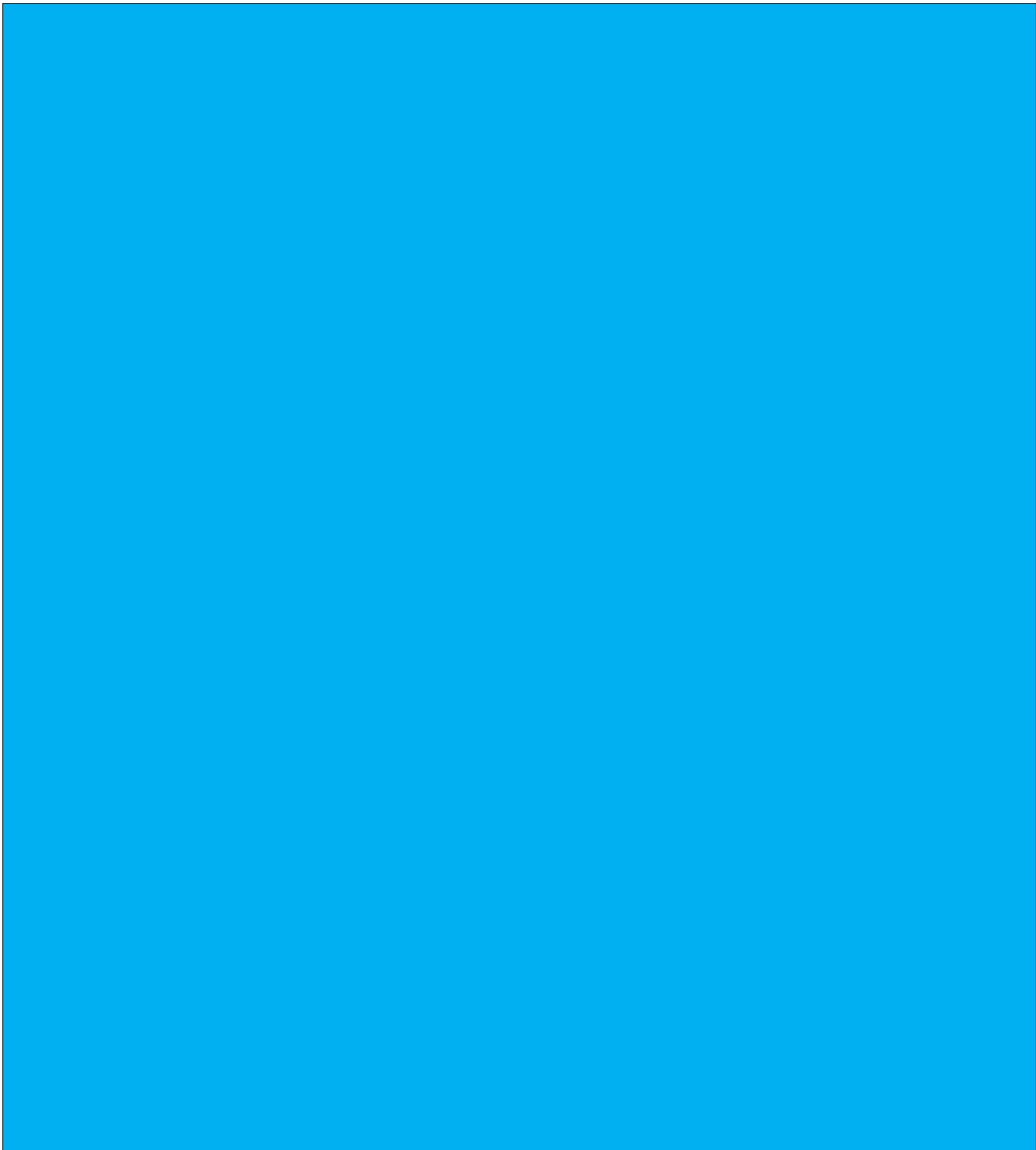
## *Discussion*

Funds for PY 2023 are \$361,709; a 20% maximum of \$72,341 is allotted for planning and administration. If there are any other funds remaining in prior years, those funds will be used for Year 4 activities and funded accordingly. Of the \$289,368 in PY 2023, all will be used for LMI activities benefitting LMI persons. Administration and planning costs are excluded from the LMI benefit calculation. Therefore, it is estimated that 100% of the funds will be used to benefit persons of low- and moderate-income during PY2023 AAP.

**Attachments:**

- Exhibit 1 – Summary of Survey Results
- Exhibit 2 – Newspaper Notice of City Council Hearing for the Draft PY2023 Year 4 Annual Action Plan Needs and Priorities dated April 4, 2023
- Exhibit 3 – Newspaper Notice of Public Comment Period for the Draft PY2023 Year 4 Annual Action Plan dated May 23, 2023
- Exhibit 4 – Newspaper Notice of City Council Hearing for the Draft PY2023 Year 4 Annual Action Plan dated May 23, 2023





GRANTS PASS OREGON